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COVID-19 Block Exemption from provisions of the Competition Commission Act for the Retail Property Sector, aimed at ensuring the survival of designated tenants

In an attempt to strengthen the Government's programs designed to fight COVID-19, after a National State of Disaster was declared on 15 March 2020, the Department of Trade and Industry and Competition (DTIC) published regulations (Regulations) in terms of section 10(10) of the Competition Act 89 of 1998 (Act). The Regulations came into effect on 24 March 2020 and will remain in operation for as long as the declaration of COVID-19 as a national disaster subsists or until they are withdrawn by the Minister, whichever occurs first.



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Under normal circumstances, the provisions of Chapter 2 (more specifically sections 4 and 5) prohibits firms in horizontal and vertical relationships from entering into any agreements or engaging in any concerted practices which have the effect of substantially preventing or lessening competition in the market.

# COVID-19 Block Exemption from provisions of the Competition

In an attempt to strengthen the Government's programs designed to fight COVID-19, after a National State of Disaster was declared on 15 March 2020, the Department of Trade and Industry and Competition (DTIC) published regulations (Regulations) in terms of section 10(10) of the Competition Act 89 of 1998 (Act). The Regulations came into effect on 24 March 2020 and will remain in operation for as long as the declaration of COVID-19 as a national disaster subsists or until they are withdrawn by the Minister, whichever occurs first.

In terms of section 10(10) of the Act the Minister of Trade and Industry is empowered to exempt a category of agreements or practices from the application of Chapter 2 of the Act. Under normal circumstances, the provisions of Chapter 2 (more specifically sections 4 and 5) prohibits firms in horizontal and vertical relationships from entering into any agreements or engaging in any concerted practices which have the effect of substantially preventing or lessening competition in the market.

However, under these unusual circumstances, the Regulations exempt a category of agreements or practices amongst and between designated retail tenants and retail property landlords from the application of sections 4 and 5 of the Act if these agreements are for the sole purpose of (a) coordinating conduct to prevent the national disaster from escalating; (b) alleviating the economic and social effects of the national disaster; or (c) enabling designated retail tenants to manage their finances during the national disaster and be in a position to continue normal operations post COVID-19.

### Who is a designated retail tenant and a retail property landlord for the purposes of these Regulations?

A designated retail tenant refers to any South African retail tenant who is (a) a retailer of clothing, footwear or home textiles; (b) a person offering personal care services; and (c) a restaurant.

A retail property landlord refers to those businesses that are involved in the supply of rentable space in the retail property sector. The categories





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Retail property landlords and designated tenants should not underestimate the importance of complying with the Regulations when renegotiating the lease terms during the COVID-19 disaster period as envisaged in

the Regulations.

# COVID-19 Block Exemption from provisions of the Competition

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of landlords may include, among other, real estate investment trust companies, property developers who own or operate retail shopping centres and any other intermediaries through whom the letting of rentable space in the retail property sector is facilitated.

### What type of agreements are exempted under the Regulations?

Under the Regulations, a designated retail tenant and retail property landlord, in coordination with the DTIC, may conclude agreements or practices in respect of (a) payment holidays and/or rental discounts for tenants; (b) limitations on the eviction of tenants; and (c) the suspension of or adjustment to lease agreement clauses that restrict the designated retail tenant from undertaking reasonable measures required to protect viability during the national disaster.

### If you fall into the ambit of these Regulations and wish to enter into such an agreement what should you do?

As a starting point, these Regulations cannot be considered a blanket exemption available to all tenants and landlords and does not, in the absence of an agreement between the relevant landlord and the designated retail tenant, entitle a tenant to withhold payment of the rental due in terms of the relevant lease

agreement. However, since these current circumstances demand action of an unusual nature, the government has called on retail property landlords and designated tenants to put in place measures to prevent an escalation of the harmful effects of a national disaster. Retail landlords and designated tenants are therefore called upon to consider the Regulations and the potential solutions contained thereunder. Parties falling within the scope of the Regulations and wishing to renegotiate the terms of a lease should:

- 1. enter into bona fides negotiations with one another;
- 2. involve and obtain consent from the DTIC:
- 3. note that (given the unprecedented circumstances) any amendment to the existing lease should be carefully drafted to avoid any disputes arising once the national disaster has passed; and
- 4. keep minutes of any meeting held and written records of agreements or practices under these Regulations.

Retail property landlords and designated tenants should not underestimate the importance of complying with the Regulations when renegotiating the lease terms during the COVID-19 disaster

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# COVID-19 Block Exemption from provisions of the Competition

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Parties are encouraged to follow the guidance given by the DTIC through these Regulations and consider it a means for the business community to mitigate the effects of this national disaster and in this way contribute towards overcoming it and its effects.

period as envisaged in the Regulations. Any amendment of the exiting lease should be a written addendum to the lease agreement and should clearly set out the revised terms to avoid any future disputes. We propose that legal advice is obtained.

The impact of COVID-19 is, at present, unpredictable, however, a societal shutdown will undoubtedly result in liquidity issues for tenants (and possibly landlords) who depend on trade (or their rental income) to meet their financial obligations. In this way, the Regulations will be a saving grace for many persons who are, as a result of this pandemic, under financial stress and unable to meet their financial obligations. Although by no means an obligation, these Regulations should be read with the intention of

ensuring that businesses can come out of lockdown unscathed and continue operating as businesses that contribute to the country's economy. These Regulations are in the interests of good business practice, will assist in the long-term health of the economy and are a possible solution to the harmful economic effects of COVID-19. Parties are therefore encouraged to follow the guidance given by the DTIC through these Regulations and consider it a means for the business community to mitigate the effects of this national disaster and in this way contribute towards overcoming it and its effects.

Muhammad Gattoo, Justine Krige, Nabeela Edris, Zahrah Ebrahim and Amore Carstens



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### **OUR TEAM**

### For more information about our Corporate & Commercial practice and services, please contact:



Willem Jacobs National Practice Head

Corporate & Commercial T +27 (0)11 562 1555

M +27 (0)83 326 8971

E willem.jacobs@cdhlegal.com



**David Thompson** 

Director

Corporate & Commercial

T +27 (0)21 481 6335 M +27 (0)82 882 5655

E david.thompson@cdhlegal.com

### Mmatiki Aphiri

Director

T +27 (0)11 562 1087

M +27 (0)83 497 3718

E mmatiki.aphiri@cdhlegal.com

### **Roelof Bonnet**

Director

T +27 (0)11 562 1226

M +27 (0)83 325 2185

E roelof.bonnet@cdhlegal.com

T +27 (0)21 481 6324

M +27 (0)83 717 9360

E tessa.brewis@cdhlegal.com

### **Etta Chang**

Director

T +27 (0)11 562 1432

M +27 (0)72 879 1281 E etta.chang@cdhlegal.com

### Clem Daniel

Director

T +27 (0)11 562 1073

M +27 (0)82 418 5924

E clem.daniel@cdhlegal.com

### Jenni Darling

Director

M +27 (0)82 826 9055

E jenni.darling@cdhlegal.com

### André de Lange

Director

T +27 (0)21 405 6165

M +27 (0)82 781 5858

E andre.delange@cdhlegal.com

### Werner de Waal

Director

Director

T +27 (0)21 481 6435

M +27 (0)82 466 4443

E werner.dewaal@cdhlegal.com

### **Emma Dempster** Projects & Energy

T +27 (0)11 562 1194 M +27 (0)79 491 7683

E emma.dempster@cdhlegal.com

### Lilia Franca

T +27 (0)11 562 1148

M +27 (0)82 564 1407 E lilia.franca@cdhlegal.com

### John Gillmer

Director

+27 (0)21 405 6004

M +27 (0)82 330 4902

E john.gillmer@cdhlegal.com

### Jay Govender

Projects & Energy Sector Head

T +27 (0)11 562 1387

M +27 (0)82 467 7981

E jay.govender@cdhlegal.com

### Johan Green

Director

T +27 (0)21 405 6200

M +27 (0)73 304 6663

E johan.green@cdhlegal.com

### Allan Hannie

Director

+27 (0)21 405 6010

M +27 (0)82 373 2895

E allan.hannie@cdhlegal.com

### **Peter Hesseling**

Director

T +27 (0)21 405 6009

M +27 (0)82 883 3131

E peter.hesseling@cdhlegal.com

### **Quintin Honey**

Director

+27 (0)11 562 1166

M +27 (0)83 652 0151

E quintin.honey@cdhlegal.com

### **Roelf Horn**

Director

T +27 (0)21 405 6036

M +27 (0)82 458 3293

E roelf.horn@cdhlegal.com

### Kendall Keanly

T +27 (0)21 481 6411

M +27 (0)83 645 5044

E kendall.keanly@cdhlegal.com

### Yaniv Kleitman

E yaniv.kleitman@cdhlegal.com

T +27 (0)11 562 1219 M +27 (0)72 279 1260

# **Justine Krige**

E justine.krige@cdhlegal.com

T +27 (0)21 481 6379 M +27 (0)82 479 8552

### Johan Latsky

**Executive Consultant** 

T +27 (0)11 562 1149

M +27 (0)82 554 1003

E johan.latsky@cdhlegal.com

### Giada Masina

Director

+27 (0)11 562 1221

M +27 (0)72 573 1909

E giada.masina@cdhlegal.com

### Nkcubeko Mbambisa

Director

T +27 (0)21 481 6352

M +27 (0)82 058 4268

E nkcubeko.mbambisa@cdhlegal.com

### Nonhla Mchunu

Director

T +27 (0)11 562 1228

M +27 (0)82 314 4297 E nonhla.mchunu@cdhlegal.com

### Ayanda Mhlongo

Director

T +27 (0)21 481 6436

M +27 (0)82 787 9543

E ayanda.mhlongo@cdhlegal.com

### William Midgley

Director

+27 (0)11 562 1390

M +27 (0)82 904 1772 E william.midgley@cdhlegal.com

### Tessmerica Moodley

Director

T +27 (0)21 481 6397

M +27 (0)73 401 2488 E tessmerica.moodley@cdhlegal.com

Director T +27 (0)11 562 1376

### M +27 (0)72 252 1079 E anita.moolman@cdhlegal.com

Jo Neser

T +27 (0)21 481 6329

E jo.neser@cdhlegal.com

### M +27 (0)82 577 3199

Francis Newham Director

T +27 (0)21 481 6326 M +27 (0)82 458 7728

E francis.newham@cdhlegal.com

E gasant.orrie@cdhlegal.com

### **Gasant Orrie** Cape Managing Partner

T +27 (0)21 405 6044 M +27 (0)83 282 4550

Verushca Pillay

T +27 (0)11 562 1800

M +27 (0)82 579 5678 E verushca.pillay@cdhlegal.com

### **David Pinnock**

Director

+27 (0)11 562 1400

M +27 (0)83 675 2110

E david.pinnock@cdhlegal.com

Allan Reid

Director

T +27 (0)11 562 1222

M +27 (0)82 854 9687 E allan.reid@cdhlegal.com

### **Megan Rodgers**

Oil & Gas Sector Head

Director

T +27 (0)21 481 6429

M +27 (0) 79 877 8870 E megan.rodgers@cdhlegal.com

### **Ludwig Smith**

Director

+27 (0)11 562 1500

M +27 (0)79 877 2891

E ludwig.smith@cdhlegal.com **Ben Strauss** 

### Director T +27 (0)21 405 6063

E ben.strauss@cdhlegal.com

M +27 (0)72 190 9071 **Tamarin Tosen** 

Director T +27 (0)11 562 1310

### M +27 (0)72 026 3806 E tamarin.tosen@cdhlegal.com

Roxanna Valayathum T +27 (0)11 562 1122 M +27 (0)72 464 0515

Director

E roxanna.valayathum@cdhlegal.com

### Roux van der Merwe

T +27 (0)11 562 1199

M +27 (0)82 559 6406 E roux.vandermerwe@cdhlegal.com

**Charl Williams** T +27 (0)21 405 6037

M +27 (0)82 829 4175 E charl.williams@cdhlegal.com

### **OUR TEAM**

### For more information about our Real Estate practice and services, please contact:



John Webber National Practice Head Director +27 (0)11 562 1444



E john.webber@cdhlegal.com



**Andrew Heiberg** Director

E andrew.heiberg@cdhlegal.com

muhammad.gattoo@cdhlegal.com

**Muhammad Gattoo** 

+27 (0)11 562 1174

+27 (0)21 481 6317



Samantha Kelly +27 (0)11 562 1160 E samantha.kelly@cdhlegal.com



+27 (0)11 562 1235 E bronwyn.brown@cdhlegal.com



Simone Immelman Director T +27 (0)21 405 6078



Senior Associate +27 (0)11 562 1613 E janke.strydom@cdhlegal.com

Janke Strydom



T +27 (0)11 562 1701 E nayna.cara@cdhlegal.com

Navna Cara

Mike Collins

Werner de Waal

Lucia Erasmus

Simone Franks

T +27 (0)21 670 7462

+27 (0)21 405 6084

E daniel.fyfer@cdhlegal.com

Director

Director

Daniel Fÿfer

Director

Director



simone.immelman@cdhlegal.com



Nabeela Edris Associate T +27 (0)11 562 1740 E nabeela.edris@cdhlegal.com



Director T +27 (0)21 481 6401 E mike.collins@cdhlegal.com



William Midgley Director +27 (0)11 562 1390 E william.midgley@cdhlegal.com



Associate

Shanita Goven

+27 (0)11 562 1586

E shanita.goven@cdhlegal.com Lutfiyya Kara



Director T +27 (0)21 481 6435 werner.dewaal@cdhlegal.com



**Muriel Serfontein** Director T +27 (0)11 562 1237 muriel.serfontein@cdhlegal.com

Kelsey Biddulph

Senior Associate

+27 (0)11 562 1417



Associate





+27 (0)11 562 1082 lucia.erasmus@cdhlegal.com

E simone.franks@cdhlegal.com



Natasha Fletcher Senior Associate +27 (0)11 562 1263

kelsey.biddulph@cdhlegal.com



E natasha.fletcher@cdhlegal.com



Robyn Geswindt Senior Associate +27 (0)21 481 6382 robyn.geswindt@cdhlegal.com



Melissa Peneda

E aaron.mupeti@cdhlegal.com



**Fatima Gattoo** T +27 (0)11 562 1236 fatima.gattoo@cdhlegal.com



Associate T +27 (0)11 562 1385 E melissa.peneda@cdhlegal.com

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### **JOHANNESBURG**

1 Protea Place, Sandton, Johannesburg, 2196. Private Bag X40, Benmore, 2010, South Africa. Dx 154 Randburg and Dx 42 Johannesburg. T + 27 (0)11 562 1000 F + 27 (0)11 562 1111 E jhb@cdhlegal.com

11 Buitengracht Street, Cape Town, 8001. PO Box 695, Cape Town, 8000, South Africa. Dx 5 Cape Town. T +27 (0)21 481 6300 F +27 (0)21 481 6388 E ctn@cdhlegal.com

### **STELLENBOSCH**

14 Louw Street, Stellenbosch Central, Stellenbosch, 7600. T +27 (0)21 481 6400 E cdhstellenbosch@cdhlegal.com

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