# EMPLOYMENT ALERT

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## **GROUNDBREAKING JUDGMENT**

## Is the exclusion of minority trade unions from retrenchment negotiations constitutional?

In AMCU and others v Royal Bafokeng Platinum Ltd and others (CCT 181/18 dated 23 January 2020), the Constitutional Court was requested to consider whether the provisions of section 189(1) of the Labour Relations Act (LRA) were constitutionally valid. In this case, the collective agreement regulating with whom the employer should consult in a large scale retrenchment process, was concluded by the employer with the majority trade union, NUM, and extended to bind the members of a minority union, AMCU. The union UASA was a signatory to this collective agreement.



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For more insight into our expertise and services AMCU did not enjoy collective bargaining rights but, more importantly, it also did not enjoy or qualify for organisational rights.

## Is the exclusion of minority trade unions from retrenchment negotiations constitutional?

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Importantly, and what is not clear from a reading of the decision of the Constitutional Court, is that AMCU's level of representation in the workplace was extremely limited, hardly reaching 11% of the eligible employees in the workplace. AMCU did not enjoy collective bargaining rights but, more importantly, it also did not enjoy or qualify for organisational rights.

The employer had a commercial rationale for the contemplation of retrenchments, and issued a section 189(3) notice to all its employees. The employer extended the requisite consultations to NUM and UASA, with whom it was contractually bound so to do. AMCU was excluded. The consultation process yielded a further collective agreement between the employer, NUM and UASA which set out all the terms applicable to the retrenchments, including the identity of retrenchees and severance pay. This collective agreement was likewise extended to AMCU members and non-unionised employees in terms of section 23(1)(d) of the LRA.

Upon being served with notices of termination of employment on the ground of retrenchment and denied access to their work stations, AMCU's members were aggrieved as their chosen trade union had been excluded from representing their interests during retrenchment consultation with the employer.

AMCU's initial challenge as to whether a fair procedure had been applied by the employer was withdrawn once it became apparent that the employer relied upon a valid collective agreement in line with section 189(1) of the LRA. This collective agreement provided that absent a workplace forum, any applicable collective agreement indicating with whom the employer must consult applied, even if to the exclusion of the minority union, AMCU.

AMCU then mounted a different challenge: was this hierarchy of consultation in section 189(1) constitutional and valid? The Labour Court and Labour Appeal Court found that it was. AMCU thus applied for leave to the Constitutional Court. The Constitutional Court was divided. The majority judgment is supported by five judges which trumped the minority judgments endorsed by four judges.

### Majority judgment

In an endorsement of orderly collective bargaining and the principle of majoritarianism, the majority of the Constitutional Court declined to strike down section 189(1)(a) of the LRA as being unconstitutional. On this, Froneman J held that the constitutional right to fair labour practices (as enshrined in section 23 of the Constitution) does not include the right to be individually consulted before being retrenched.



In the minority judgment, Ledwaba AJ struck down section 189(1)(a) of the LRA as being unconstitutional.

## Is the exclusion of minority trade unions from retrenchment negotiations constitutional?...continued

In arriving at this conclusion, the majority judgment appears to have attached great weight to the fact that the LRA allows a disgruntled retrenchee to still challenge the substantive fairness of his or her retrenchment and that the constitutional process prescribed in section 189 of the LRA complies with international standards.

The majority judgment also considered case law on the right to be consulted before retrenchment before concluding that there is "clear doctrinal history" which supports the contention that there is no right to individual consultation before retrenchment.

#### **Minority judgment**

In the minority judgment, Ledwaba AJ struck down section 189(1)(a) of the LRA as being unconstitutional. The minority judgment held that whilst retrenchment is a collective exercise, it affected each employee individually and therefore each employee, either individually or through a minority union, had the right to be heard before being retrenched.

The minority judgment therefore essentially held that the constitutional right to fair labour practices included the right to be heard, either individually or through an elected representative including a minority union. This constitutional right, so the minority judgment asserted, trumped Labour jurisprudence considerations such as orderly collective bargaining and the principle of majoritarianism.

### Conclusion

Both the majority and minority judgments declined to strike down section 23(1)(d) of the LRA as being unconstitutional. It is apparent from the minority judgment (with which the majority judgment agreed on this issue) that the Constitutional Court declined to do so because AMCU was unable to show that section 23(1)(d) of the LRA per se infringed the constitutional right to fair labour practices.

It is our view that the seemingly timeless question of majoritarianism was put to the test in this case. The Constitutional Court was asked to decide whether the exclusion of minority trade unions from retrenchment negotiations infringed on the right to fair labour practices, as envisioned by section 23(1) of the Constitution. The judgment, decided by the narrowest of margins, will no doubt spark debate and controversy in both labour and constitutional circles. The 5-4 split seen in the judgments of the Constitutional Court is reflective of the difficult terrain that must be navigated when balancing constitutional, labour and economic interests and rights, all while operating in the shadow of a historically politicised industry.

Fiona Leppan and Bheki Nhlapho







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### **OUR TEAM**

For more information about our Employment practice and services, please contact:



#### Aadil Patel National Practice Head Director T +27 (0)11 562 1107

E aadil.patel@cdhlegal.com Gillian Lumb



Regional Practice Head Director T +27 (0)21 481 6315 E gillian.lumb@cdhlegal.com



T +27 (0)21 481 6319 E jose.jorge@cdhlegal.com

Jose Jorge

Director

**Fiona Leppan** Director +27 (0)11 562 1152 E fiona.leppan@cdhlegal.com



Hugo Pienaar Director T +27 (0)11 562 1350 E hugo.pienaar@cdhlegal.com









Avinesh Govindjee E avinash.govindjee@cdhlegal.com



Steven Adams Senior Associate

+27 (0)21 481 6341 E steven.adams@cdhlegal.com

#### Anli Bezuidenhout

Senior Associate T +27 (0)21 481 6351 E anli.bezuidenhout@cdhlegal.com

#### Sean Jamieson

Senior Associate T +27 (0)11 562 1296

E sean.jamieson@cdhlegal.com



#### Senior Associate

T +27 (0)11 562 1568 E bheki.nhlapho@cdhlegal.com

#### Asma Cachalia

Associate T +27 (0)11 562 1333 E asma.cachalia@cdhlegal.com

#### **Jaden Cramer**

Associate +27 (0)11 562 1260 E jaden.cramer@cdhlegal.com



#### Tamsanqa Mila Associate

T +27 (0)11 562 1108 E tamsanqa.mila@cdhlegal.com

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#### JOHANNESBURG

1 Protea Place, Sandton, Johannesburg, 2196. Private Bag X40, Benmore, 2010, South Africa. Dx 154 Randburg and Dx 42 Johannesburg. T +27 (0)11 562 1000 F +27 (0)11 562 1111 E jhb@cdhlegal.com

#### **CAPE TOWN**

11 Buitengracht Street, Cape Town, 8001. PO Box 695, Cape Town, 8000, South Africa. Dx 5 Cape Town. T +27 (0)21 481 6300 F +27 (0)21 481 6388 E ctn@cdhlegal.com

#### **STELLENBOSCH**

14 Louw Street, Stellenbosch Central, Stellenbosch, 7600. T +27 (0)21 481 6400 E cdhstellenbosch@cdhlegal.com

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Consultant M +27 (0)83 326 5007





