

TAX AND EXCHANGE CONTROL ALERT

IN THIS ISSUE

DEFERRING TAX BY USING UNIT TRUSTS

Investors in shares are able to defer capital gains tax (CGT) using unit trusts. The deferral works as follows: Section 42 of the Income Tax Act, No 58 of 1962 (IT Act) allows a taxpayer to transfer listed shares to a company free of immediate tax consequences if certain requirements are met.

OECD BRANCHES OUT – PROPOSING BEPS ACTION 2 (NEUTRALISING THE EFFECTS OF HYBRID MISMATCH ARRANGEMENTS) RECOMMENDATIONS TO TACKLE BRANCH MISMATCH STRUCTURES

On 22 August 2016 the OECD released Public Discussion Draft: BEPS Action 2 - Branch Mismatch Structures (Discussion Draft), which identifies and analyses mismatches that may arise through the use of branch structures.

CUSTOMS AND EXCISE HIGHLIGHTS

This week's selected highlights in the Customs and Excise environment.

DEFERRING TAX BY USING UNIT TRUSTS

Section 42 of the Income Tax Act allows a taxpayer to transfer listed shares to a company free of immediate tax consequences if certain requirements are met.

A long-term investor could realise shares, or chop and change his share portfolio in the unit trust without incurring CGT.

Investors in shares are able to defer capital gains tax (CGT) using unit trusts. The deferral works as follows: Section 42 of the Income Tax Act, No 58 of 1962 (IT Act) allows a taxpayer to transfer listed shares to a company free of immediate tax consequences if certain requirements are met.

One requirement is that the shares must be transferred in exchange for "equity shares" in the transferee company.

If the requirements are met the taxpayer suffers no CGT or securities transfer tax (STT) in relation to the shares transferred. The taxpayer must account for CGT in future when it disposes of the equity shares it has acquired in exchange for the assets.

Under s41 of the IT Act, for purposes of s42 of the IT Act, the term "company" includes "any portfolio of a collective investment scheme in securities".

Under s1 of the IT Act a "portfolio of a collective investment scheme in securities" means "any portfolio comprised in any collective investment scheme in securities contemplated in Part IV of the Collective Investment Schemes Control Act, 2002 [CISC Act] or carried on by any company registered as a manager under and for purposes of section 51 of the CISC Act for purposes of [Part IV of the CISC Act]".

The CISC Act, among other things, governs unit trusts in South Africa which invest in listed shares.

Under s41 of the IT Act, for purposes of s42 of the IT Act, the term "equity shares" includes a participatory interest in a "portfolio of a collective investment scheme in securities".

So, if a taxpayer, say, transfers her listed shares to a unit trust in exchange for units in the unit trust, then the transfer will not give rise to CGT or STT (provided the unit trust meets the requirements under the CISC Act and the transfer meets the requirements under the IT Act).

The benefit of this course of action is the following: A unit trust pays no CGT on the disposal of an asset (paragraph 61(3) of the Eighth Schedule to the IT Act). The unit holder pays CGT when he disposes of his unit in the unit trust. So, a long-term investor could realise shares, or chop and change his share portfolio in the unit trust without incurring CGT. If he held the shares



DEFERRING TAX BY USING UNIT TRUSTS

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Section 42 of the IT Act allows a taxpayer to transfer assets to a unit trust free of immediate tax consequences, thereby allowing a taxpayer to take advantage of the favourable regime available if assets are held in a unit trust portfolio.



in his own name he would pay CGT as and when he realised shares, even if he promptly reinvested the net proceeds.

Does the transfer of shares to a unit trust in the manner set out above constitute impermissible tax avoidance as it effectively defers the CGT each time a share portfolio is realigned? In my view the answer is: No.

Section 42 of the IT Act in so many words allows a taxpayer to transfer assets to a unit trust free of immediate tax consequences, thereby allowing a taxpayer to take advantage of the favourable regime available if assets are held in a unit trust portfolio. It would be anomalous if the IT Act allowed a taxpayer to structure her affairs in a way that is tax beneficial, only to deny her the

benefit once she has done so. Fortunately, it appears that this is also the view of the South African Revenue Service, see:

<http://www.bdlive.co.za/business/retail/2016/09/21/sars-could-lose-out-on-ab-inbev-bonanza>

While the above course of action has tax benefits, taxpayers should take into account the practical and commercial effects. Taxpayers should ensure that the unit trust is properly regulated under the CISC Act. They should also ensure that the transaction is properly planned and implemented. The unit trust manager will charge fees for managing the portfolio. Finally, once the portfolio has been transferred to the unit trust, the taxpayer will lose control over the portfolio which will be managed by the manager.

Ben Strauss

OECD BRANCHES OUT – PROPOSING BEPS ACTION 2 (NEUTRALISING THE EFFECTS OF HYBRID MISMATCH ARRANGEMENTS) RECOMMENDATIONS TO TACKLE BRANCH MISMATCH STRUCTURES

Hybrid mismatch arrangements arbitrage differences in the tax treatment of an entity or instrument under the laws of two or more tax jurisdictions to achieve double non-taxation.

A hybrid mismatch arrangement is effectively a profit shifting arrangement that generates a mismatch in tax outcomes in respect of a payment made in terms of the arrangement.



On 22 August 2016 the OECD released Public Discussion Draft: BEPS Action 2 - Branch Mismatch Structures (Discussion Draft), which identifies and analyses mismatches that may arise through the use of branch structures. The Discussion Draft sets out preliminary recommendations for domestic rules, based on those proposed in the OECD's Final Report on BEPS Action 2 - Neutralising the Effects of Hybrid Mismatch Arrangements (2015 Final Hybrids Report), which will hopefully neutralise the mismatches in tax outcomes arising from the exploitation of branch structures.

To contextualise the Discussion Draft, it is necessary to summarise briefly the BEPS risks that BEPS Action 2 seeks to address.

Hybrid mismatch arrangements arbitrage differences in the tax treatment of an entity or instrument under the laws of two or more tax jurisdictions to achieve double non-taxation, which in this context, includes long-term tax deferral. These arrangements are ubiquitous and cause substantial erosion of the tax bases of the affected jurisdictions. Moreover they have a negative impact on competition, efficiency, transparency and fairness.

A hybrid mismatch arrangement is effectively a profit shifting arrangement that generates a mismatch in tax outcomes in respect of a payment made in terms of the arrangement, such that the mismatch results in a lower aggregate tax obligation for the contracting parties. Payments are defined as all amounts capable of being paid including distributions, credit, debit or accruals of money or money's worth, but excluding payments only deemed to be made for tax purposes which do not create economic rights between the parties.

Hybrid mismatch arrangements can be categorised based on their fundamental mechanics into:

1. Arrangements that use hybrid entities, where a single entity is treated differently for tax purposes in terms of the law of two or more jurisdictions. The divergent

treatment of the hybrid entity between jurisdictions precipitates different characterisation of payments made in relation to the hybrid entity under the laws of different jurisdictions.

- 1.1 The hybridity of an entity is generally a function of its transparency or opacity for tax purposes; and consequently how its tax treatment in a particular jurisdiction, impacts a particular payment. Generally hybrid mismatch arrangements exploit the transparency or opacity of the entity for tax purposes.
- 1.2 A partnership is a typical example of a hybrid entity, treated as transparent in certain jurisdictions but as partially opaque in other jurisdictions.
- 1.3 Another example of a popular hybrid entity encountered in the international arena is the Dutch cooperative association (COOP), due to the favourable Dutch tax treatment it receives as well as its structural flexibility from a Dutch legal perspective. The COOP has a legal personality but it does not have shares and instead of shareholders, it has members. This fact notwithstanding, its distributions are deemed to be dividends. Its attributes from an international tax planning perspective are indubitable.

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The OECD called for recommendations regarding the design of domestic rules and the development of model treaty provisions that would neutralise the tax effects of hybrid mismatch arrangements.



2. Arrangements that use hybrid instruments, where the same instrument is subject to divergent tax treatment between two or more jurisdictions. The tax treatment of hybrid instruments between jurisdictions also gives rise to different characterisation of payments made in terms of such hybrid instrument under the laws of different jurisdictions. Generally the divergent tax treatment arises due to the instrument being categorised as debt in one jurisdiction and equity in another. Hybrid instruments may be subdivided into:

- 2.1 hybrid transfers, being arrangements pertaining to an asset where taxpayers in two jurisdictions assume mutually incompatible positions relative to the ownership of such asset, for example the hybrid transfer qualifies as a transfer of ownership of the asset in one jurisdiction for tax purposes but as a collateralised loan in the other jurisdiction; and
- 2.2 hybrid financial instruments, which are financial instruments in terms of which taxpayers assume mutually incompatible positions in relation to the same payment made under the instrument.

In consequence of the BEPS risks associated with hybrid mismatch arrangements, and with the objective of improving the coherence of corporate income taxation at the international level, the OECD called for recommendations regarding the design of domestic rules and the development of model treaty provisions that would neutralise the tax effects of hybrid mismatch arrangements. The 2015 Final Hybrids Report details those recommendations.

Here we are concerned with Part I of the 2015 Final Hybrids Report, which bears upon the Discussion Draft, and contains recommendations for amendments to domestic law. The absorption of the recommendations into domestic law; in conjunction with the proposed model treaty changes, will operate to neutralise hybrid mismatches, by eliminating multiple deductions for a single item of expenditure (double deduction (DD) outcomes); deductions without corresponding taxation of income (deduction/no inclusion (D/NI) outcomes); and/or the generation of multiple foreign tax credits for one amount of foreign tax paid. By neutralising the mismatch in tax outcomes, the rules will prevent these arrangements from being used as a mechanism for BEPS without adversely impacting inter-jurisdictional trade and investment.

Part I of the 2015 Final Hybrids Report sets out recommendations for rules to address mismatches in tax outcomes where they arise in respect of payments made under a hybrid financial instrument or payments made to or by a hybrid entity. It also recommends rules to address indirect mismatches that arise when the effects of a hybrid mismatch arrangement are imported into a third jurisdiction.

The recommendations take the form of linking rules that align the tax treatment of an instrument or entity with the tax treatment in the counterparty jurisdiction without disturbing the commercial outcome of the arrangement. The rules apply automatically and there is a rule order in the form of a primary rule and a secondary or defensive rule.

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The rule order prevents more than one jurisdiction applying the rule to the same arrangement and also avoids double taxation.



The recommended primary rule is that countries deny taxpayers a deduction for a payment to the extent that it is not included in the taxable income of the recipient in the counterparty jurisdiction (D/Ni outcome); or deny taxpayers a deduction when the payment is also deductible in the counterparty jurisdiction (DD outcome). If the primary rule is not applied, then the counterparty jurisdiction can generally apply a defensive rule, either requiring the deductible payment to be included in income; or denying the duplicate deduction depending on the nature of the mismatch.

The rule order prevents more than one jurisdiction applying the rule to the same arrangement and also avoids double taxation.

Moving now to the Discussion Draft, and the potential application of the recommendations detailed in the 2015 Final Hybrids Report that target payments made by or to a hybrid entity; the Discussion Draft concurs with the 2015 Final Hybrids Report regarding the types of mismatches such payments may precipitate, namely:

- D/Ni outcomes;
- DD outcomes; and
- indirect deduction/no inclusion (indirect D/Ni) outcomes where the income from a deductible payment is set-off by the payee against a deduction under a branch mismatch arrangement.

The Discussion Draft makes it clear that branch mismatch arrangements do not depend upon the hybridity in tax treatment or characterisation of an instrument or entity. Instead, branch mismatch arrangements exploit the tax lacuna that opens when the allocation of income and expenditure between a branch and its head office results in a portion of the taxpayer's net taxable

income escaping taxation in both the branch and the head office (residence) jurisdictions. Although branch mismatches hinge on differences in tax accounting as opposed to differences in legal characterisation, the inter-jurisdictional differences in the treatment of payments made by or to a branch or head office nevertheless result in similar tax consequences as those precipitated by hybrid entity mismatches. Hence the proposed application of the recommendations contained in the 2015 Final Hybrids Report to branch mismatch arrangements.

The Discussion Draft identifies various types of branch mismatch arrangements and their tax consequences, including the following:

1. Branch payee structures that give rise to D/Ni outcomes:
 - 1.1 Disregarded branch structures, where the branch does not give rise to a permanent establishment (PE) or other taxable presence in the branch jurisdiction.
 - 1.1.1 Example: A Co, resident in Country A, lends money to C Co (a connected person) resident in Country C, through A Co's branch, B, located in Country B; Country C allows C Co a deduction for the interest payment on the loan; Country A exempts the interest income from taxation on the grounds that it is attributable to B, A Co's foreign branch; but Country B does not tax the interest income on the basis that B does not constitute a PE or sufficient taxable presence of A Co in Country B, resulting in an intra-group mismatch (a D/Ni outcome).

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The D/NI outcome that arises within disregarded branch structures may be as a result of the domestic rules operating in each jurisdiction or in consequence of a conflict between domestic law and the relevant treaty provisions.



- 1.1.2 The D/NI outcome that arises within disregarded branch structures may be as a result of the domestic rules operating in each jurisdiction or in consequence of a conflict between domestic law and the relevant treaty provisions. Whatever the cause, the tax consequences of exploiting a disregarded branch structure replicate those of a reverse hybrid (that is to say, an arrangement where the divergent characterisation of a hybrid intermediary causes payments to be disregarded in both the intermediary jurisdiction and in the ultimate recipient's jurisdiction) in that both the residence and the branch jurisdiction exempt or exclude the payment from income on the basis that the payment should be subject to tax in the other jurisdiction.
- 1.2 Diverted branch payments, which occur when the branch jurisdiction recognises the branch as a taxable presence but the payment made to the branch is treated as attributable to the head office by the branch jurisdiction, while the residence jurisdiction exempts the payment from taxation on the basis that it was made to the branch.
 - 1.2.1 A diverted branch payment operates similarly to a payment in a disregarded branch structure, however the mismatch does not arise because of a conflict in the characterisation of the branch, but rather as a result of differences between the laws of the residence and branch jurisdictions regarding the attribution of payments to a branch.
 - 1.2.2 Using the same example as above; Country C allows C Co a deduction for the interest payment on the loan; Country A exempts the interest income from taxation on the grounds that it is attributable to B; while B treats the interest payment as if it was paid directly to A Co. As a result of the mismatch the payment is not subject to tax in either Country A or Country B (a D/NI outcome).
 - 1.2.3 The D/NI outcome may be due to differences in the interpretation or application of rules applied by Country A and Country B in the allocation of income to a branch. Regardless of the cause of the mismatch, both the residence and the branch jurisdiction exempt or exclude the payment from income on the basis that the payment should be subject to tax in the other jurisdiction.
- 1.3 The BEPS Action 2 recommendation proposed to tackle the branch payee structures' D/NI outcomes detailed above requires the residence jurisdiction to restrict the branch exemption so that it does not extend to payments that have not been brought into account for tax purposes by the branch. In line with the 2015 Final Hybrids Report, the Discussion Draft recommends that the residence jurisdiction should enhance the operation of the branch

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The Discussion Draft recommends that the branch payee mismatch rule should only apply to payments made under structured arrangements or between members of the same group.

exemption so that payments that are disregarded, exempt or excluded from taxation under the laws of the branch jurisdiction are treated as if they had been received directly by the head office; in other words, denying such payments the residence jurisdiction's exemption for branch income.

1.4 A further BEPS Action 2 recommendation is proposed for adoption by the payer jurisdiction – a branch payee mismatch rule. This rule would operate to deny a deduction for a diverted branch payment or a payment made to a disregarded branch if the branch structure gives rise to a mismatch in tax outcomes.

1.5 The Discussion Draft recommends that the branch payee mismatch rule should only apply to payments made under structured arrangements or between members of the same group. The tests for identifying a structured arrangement and/or a control group are the same as those proposed in the 2015 Final Report; namely:

1.5.1 A structured arrangement is one developed to exploit differences in tax treatment, where the mismatch is priced into the agreement or the facts and circumstances (including the terms) of the arrangement indicate that it has been designed to produce a mismatch. Facts and circumstances which are indicative of a structured arrangement include tax benefits that are disproportionately significant relative to the

non-tax business and financial consequences of the arrangement; the arrangement involves typical features of tax-driven structured products such as tax-indifferent parties or special purpose vehicles; or there are collateral arrangements or embedded terms in the arrangement that amend the economic return under the instrument should the tax benefit not materialise etc.

1.5.2 A taxpayer will not be treated as party to a structured agreement if neither the taxpayer nor any member of the same control group could reasonably have been expected to be aware of the mismatch and did not share in the value of the tax benefit resulting from the mismatch.

1.5.3 Two persons are in the same control group if they are consolidated for accounting purposes; the first person has an investment that affords that person effective control of the second person, or there is a third person that holds investments in both which affords that person effective control over both the first and second person; the first person has a 50% or greater investment in the second person or there is a third person that holds a 50% investment or greater in both; or they can be regarded as associated enterprises under Article 9 of the OECD Model Tax Convention.

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The patent similarities between the definitions of “structured arrangements”, “impermissible tax avoidance arrangements”, “control group”, “group of companies” and “connected persons” indicate the South African tax regime’s preparedness to adopt the OECD BEPS recommendations.

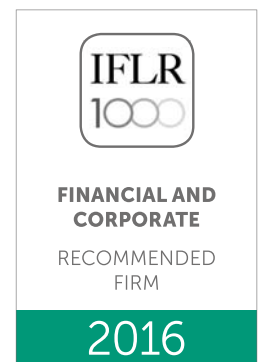
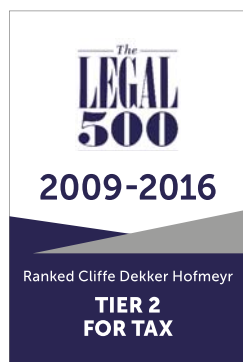
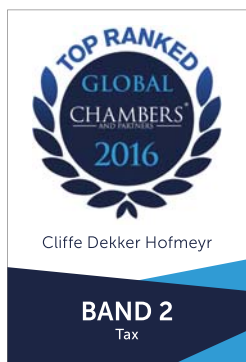
1.5.4 A person will be treated as holding a percentage in another person if that person holds directly or indirectly through an investment in other persons, a percentage of the voting rights of that person or of the value of any equity interest in that person.

The patent similarities between the definitions of “structured arrangements”, “impermissible tax avoidance arrangements”, “control group”,

“group of companies” and “connected persons” indicate the South African tax regime’s preparedness to adopt the OECD BEPS recommendations in this regard, once the recommendations are finalised.

Comments on the Discussion Draft will make for interesting reading. The OECD BEPS Action 2 recommendations are ‘branching’ out.

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Lisa Brunton



CUSTOMS AND EXCISE HIGHLIGHTS

Please note that this is not intended to be a comprehensive study or list of the amendments, changes and the like in the Customs and Excise environment, but merely selected highlights which may be of interest.

In the event that specific advice is required, kindly contact our Customs and Excise specialist, Director, Petr Erasmus.



This week's selected highlights in the Customs and Excise environment:

- Amendment of Schedules to the Customs and Excise Act, No 91 of 1964 (Act):
 - Schedule 2:
 - Retrospective amendment to 7 April 2016 of anti-dumping item 216.02 relating to electric cable from India of TH8544.60.10.
 - Schedule 3:
 - Retrospective amendment to 1 January 2016 of the definition of "Volume Assembly Allowance" of rebate item 317.03 (APDP) relating to the percentages of value for VAA purposes.
 - Schedule 6:
 - Amendment of notes and rebate items 620.22 to 620.24 relating to wine, vermouth and other fermented beverages. It now provides for refund items on products which have become off-specification, contaminated or have undergone post-manufacturing deterioration.
- Draft rule amendments and application documents for the substitution of the Agreement on Trade, Development and Co-operation between the European Community and the Republic of South Africa with the Economic Partnership Agreement between the SADC EPA states, of the one part, and the European Union and its member states, of the other part, has been published for comment.

The explanatory summary provides as follows:

The exact date of provisional application is unknown at this point due to the fact that the EU has not yet notified in terms of paragraph 4 of Article 113 of the SADC EPA Agreement. The legislation will be implemented retrospectively if necessary.

Comment is due by 3 October 2016 to msidimela@sars.gov.za.

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