OIL & GAS

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Second debut for the Upstream Petroleum Resources Development Bill, 2021, as the parliamentary journey begins

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FOR MORE INSIGHT INTO OUR EXPERTISE AND SERVICES CLICK HERE @ The Bill, in its simplest decryption, proposes a separation which will allow the young and budding hydrocarbon exploration and production sector to be regulated entirely separately from the mining sector in South Africa. Second debut for the Upstream Petroleum Resources Development Bill, 2021, as the parliamentary journey begins

The latter half of 2019 produced a series of key developments to the legislative landscape of the upstream oil and gas sector in South Africa. The most notable development undoubtedly being the publication of the long-awaited Upstream Petroleum Resources Development Bill (Bill) for public comment on 24 December 2019.

The Bill, in its simplest decryption, proposes a separation which will allow the young and budding hydrocarbon exploration and production sector to be regulated entirely separately from the mining sector in South Africa. On its first debut, written submissions from industry stakeholders were required by 21 February 2020. Government consultations on these submissions were conducted by the Department of Mineral Resources and Energy (DMRE) and the Petroleum Agency (Task Team) between April and May 2020. During September 2020 the Task Team verbally presented its proposed amendments to the Bill to industry stakeholders, most of which sought to address the concerns of raised.

Almost 18 months have passed since the Bill first debuted on Christmas eve in 2019 – it's been a long wait for the industry and one riddled with uncertainty – until now.

The wait finally ended on

Monday 14 June 2021, when an official iteration of the Bill was published on the website of the Parliamentary Monitoring Group. This immediately after the Minister of Mineral Resources and Energy, in an explanatory summary published in the Government Gazette last Friday, declared his intent to introduce the Bill to the National Assembly.

A copy of the Bill can be accessed <u>here</u>.

As the Bill begins its parliamentary journey, notable at this stage is that the State Law Advisers and DMRE have proposed that:



The Bill be tagged as a section 76 bill. A section 76 bill is an *"ordinary bill affecting the provinces"* which means it must be considered in both the National Assembly and the National Council of Provinces and evaluated by each provincial legislature.



The Bill be referred to the National House of Traditional and Khoi-San Leaders for consideration since its provisions may directly affect traditional or Khoi-San communities.



The Bill does not relate to any matter referred to in section 154(2) of the Constitution, in that it is not national or provincial legislation that affects the status, institutions, or functions of local government and therefore the section 154(2) process is not applicable.

Second debut for the Upstream Petroleum Resources Development Bill, 2021, as the parliamentary journey begins...continued

In terms of immediate next steps, a decision on the classification of the Bill, as a section 76 bill, will now be taken by the Joint Tagging Mechanism (JTM). The process of classifying the Bill into one of the four categories is called *"tagging"* and this determines the parliamentary process to be navigated toward the enactment the Bill. The JTM committee comprises the Speaker and the Deputy Speaker of the National Assembly and the Chairperson and Permanent Deputy Chairperson of the National Council of Provinces. The JTM is required to decide on the appropriate tagging of the Bill as a section 76 bill by consensus.



Given the multifaceted nature of the parliamentary process and the optionality on public hearings it is difficult to predict when the Bill will be enacted with any measure of certainty. Once the Bill has passed through both the National Assembly and the National Council of Provinces, it will be translated into one other official language and submitted to President's Office by the Bills Office. The President then has the option to refer the Bill to the Constitutional Court for a decision on its constitutionality, should he have any concerns in this regard. Investors should therefore brace for a *"long-haul"*, but if the end result is a well-balanced and pragmatic legislative landscape for upstream investment, then the initial discomfort will ultimately be outweighed, by the long-term benefits.

Megan Rodgers, Shameegh Allen and Amore Carstens

OUR TEAM

For more information about our Oil & Gas sector and services in South Africa and Kenya, please contact:



Megan Rodgers Sector Head

Director Oil & Gas +27 (0)21 481 6429 megan.rodgers@cdhlegal.com



Gasant Orrie

Cape Managing Partner Director Corporate & Commercial +27 (0)21 405 6044 gasant.orrie@cdhlegal.com Е

Njeri Wagacha Partner | Kenya +254 731 086 649

+254 204 409 918

+254 710 560 114

E njeri.wagacha@cdhlegal.com



Shameegh Allen

Associate Corporate & Commercial +27 (0)21 481 6399 shameegh.allen@cdhlegal.com



Associate Corporate & Commercial +27 (0)21 481 6432 amore.carstens@cdhlegal.com

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Our BBBEE verification is one of several components of our transformation strategy and we continue to seek ways of improving it in a meaningful manner.

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JOHANNESBURG

1 Protea Place, Sandton, Johannesburg, 2196. Private Bag X40, Benmore, 2010, South Africa. Dx 154 Randburg and Dx 42 Johannesburg. T +27 (0)11 562 1000 F +27 (0)11 562 1111 E jhb@cdhlegal.com

CAPE TOWN

11 Buitengracht Street, Cape Town, 8001. PO Box 695, Cape Town, 8000, South Africa. Dx 5 Cape Town. T +27 (0)21 481 6300 F +27 (0)21 481 6388 E ctn@cdhlegal.com

NAIROBI

CVS Plaza, Lenana Road, Nairobi, Kenya. PO Box 22602-00505, Nairobi, Kenya. T +254 731 086 649 | +254 204 409 918 | +254 710 560 114 E cdhkenya@cdhlegal.com

STELLENBOSCH

14 Louw Street, Stellenbosch Central, Stellenbosch, 7600. T +27 (0)21 481 6400 E cdhstellenbosch@cdhlegal.com

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