COMPETITION LAW ALERT

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"Act fast! Stocks are limited!" – Block exemption allows competitor co-ordination to ensure essential supplies

In the tragic aftermath of the civil unrest wracking parts of the country, many have accused those in power of fiddling while South Africa burns. That cannot be said of the Minister of the Department of Trade, Industry and Competition (DTIC), however, who has moved quickly to issue a new block exemption aimed at clearing the way for fast, co-ordinated action to stabilise value chains for essential goods and ensure equitable distribution of resources in the meanwhile.

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It is clear that managing the disruptions to supply chains and the shortages likely to be experienced in essential goods such as basic food, medical and hygiene supplies, pharmaceuticals, fuel and cleaning products, will require a concerted effort by all involved in their production, distribution and sale. The problem is, many of those involved are competitors, and competitor co-ordination is anathema under the Competition Act 89 of 1998 (Competition Act) which prohibits, amongst other things, market division. Accordingly, sharing information on capacity, stock availability and demand can fall foul of competition law, as can attempts to co-ordinate the allocation of inputs and allocating customers or geographic areas for supply.

The purpose of the block exemption is to grant a temporary dispensation allowing for deviation from competition laws (specifically, sections 4 and 5 of the Competition Act) with the aim of ensuring that essential goods are equitably distributed and that there are no shortages. The new exemption is an improvement on those published last year in response to the COVID-19 pandemic. The previous exemptions were very difficult to implement as they required agreement with the DTIC and Competition Commission on the manner and extent of co-ordination with a bureaucratic penchant for micro-management making decision-making impossible. The new exemption grants far greater autonomy to those who know best. All that is required is to notify the DTIC and the Competition Commission of the need to co-ordinate, and to be prepared to keep and share records of communication and co-ordination efforts.

Any firm participating in the value chain for essential goods (i.e. throughout the production, distribution and retail chains for essential goods, including the inputs into these various levels of the chain) may, in order to respond to actual or potential shortages, communicate with their suppliers or competitors regarding stock losses, stock availability and demand for essential goods. Further, these firms may even co-ordinate with their suppliers and competitors in respect of allocating and distributing inputs to address actual or potential supply shortages and to ensure that essential goods are equitably distributed. The exemption is an extraordinary step for extraordinary times.

If prices are not discussed, and tenders remain competitive, there is a great deal of leeway and any firm involved in the supply chain for essential goods is being encouraged by the DTIC to take whatever measures necessary to co-ordinate and communicate with its partners and competitors to ensure that all have access to essential goods in these difficult times.

"Act fast! Stocks are limited!" – Block exemption allows competitor co-ordination to ensure essential supplies...continued

It is not an "open sesame", however: any co-ordination or discussion of pricing between competitors or attempts to collude on tenders remains strictly outlawed. But if prices are not discussed, and tenders remain competitive, there is a great deal of leeway and any firm involved in the supply chain for essential goods is being encouraged by the DTIC to take whatever measures necessary to co-ordinate and communicate with its partners and competitors to ensure that all have access to essential goods in these difficult times.

For good measure, the exemption also reminds firms of the excessive pricing regulations still in force, which prohibit increasing prices of essential goods without a corresponding increase in input costs. The exemption will, for now, only be in force until 15 August 2021, unless withdrawn earlier by the minister. The exemption may also, however, be extended. Given the fluid nature of the situation, the exemptions are open to amendment.

Chris Charter and Craig Thomas

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OUR TEAM

For more information about our Competition practice and services in South Africa and Kenya, please contact:

Lara Granville

Andries Le Grange

+27 (0)11 562 1720

E lara.granville@cdhlegal.com

Director



Chris Charter Practice Head

Director +27 (0)11 562 1053 Т chris.charter@cdhlegal.com

Sammy Ndolo



Managing Partner | Kenya T +254 731 086 649 +254 204 409 918 +254 710 560 114 sammy.ndolo@cdhlegal.com



Albert Aukema Director +27 (0)11 562 1205 Т E albert.aukema@cdhlegal.com





Director T +27 (0)11 562 1092 andries.legrange@cdhlegal.com Е

Susan Mever Director



Partner | Kenya T +254 731 086 649 +254 204 409 918 +254 710 560 114

susan.meyer@cdhlegal.com

Naasha Loopoo

- Senior Associate +27 (0)11 562 1010
- E naasha.loopoo@cdhlegal.com





Preanka Gounden Associate

T +27 (0)21 481 6389 E preanka.gounden@cdhlegal.com





E nelisiwe.khumalo@cdhlegal.com

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JOHANNESBURG

1 Protea Place, Sandton, Johannesburg, 2196. Private Bag X40, Benmore, 2010, South Africa. Dx 154 Randburg and Dx 42 Johannesburg. T +27 (0)11 562 1000 F +27 (0)11 562 1111 E jhb@cdhlegal.com

CAPE TOWN

11 Buitengracht Street, Cape Town, 8001. PO Box 695, Cape Town, 8000, South Africa. Dx 5 Cape Town. T +27 (0)21 481 6300 F +27 (0)21 481 6388 E ctn@cdhlegal.com

NAIROBI

CVS Plaza, Lenana Road, Nairobi, Kenya. PO Box 22602-00505, Nairobi, Kenya. T +254 731 086 649 | +254 204 409 918 | +254 710 560 114 E cdhkenya@cdhlegal.com

STELLENBOSCH

14 Louw Street, Stellenbosch Central, Stellenbosch, 7600. T +27 (0)21 481 6400 E cdhstellenbosch@cdhlegal.com

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INCORPORATING **KIETI LAW LLP, KENYA**







Njeri Wagacha

+27 (0)21 481 6469

E njeri.wagacha@cdhlegal.com