ENVIRONMENTAL ALERT

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GREATER SCRUTINY BY ENVIRONMENTAL NON-PROFIT ORGANISATIONS ANTICIPATED

The Department of Environmental Affairs (DEA) has made environmental licences available to the public automatically, without requiring the submission of a request under the Promotion of Access to Information Act (PAIA). The permits listed in the DEA's new notice published under s15 of PAIA include environmental authorisations, waste management licences, atmospheric emission licences, and biodiversity permits.



DEVELOPERS REQUIRED TO CONSIDER CLIMATE CHANGE IMPACT WHEN APPLYING FOR ENVIRONMENTAL AUTHORISATION

Though climate change is not a novel phenomenon, it is the first time that its risks and impact have played a deciding role in the decision-making process.

In light of these decisions, developers applying for an EA would be well-advised to, where applicable, show that the risks and impact of climate change have been properly studied and/or considered.

Climate change considerations have recently entered the realm of decision making on two completely separate and distinct occasions.

- The Minister of Environmental Affairs made the environmental authorisation (EA) for the Thabametsi Power Project (Pty) Ltd coal-fired power station subject to the condition that a full climate change impact assessment first be conducted.
- The Limpopo Department of Economic Development and Tourism refused to grant Aquila Steel SA (Pty) Ltd an EA for its iron ore mine in light of the detrimental effects the mine would have on the climate change resilience of the proposed development site.

Though climate change is not a novel phenomenon, it is the first time that its risks and impact have played a deciding role in the EA decision-making process.

EAs are regulated under the National Environmental Management Act, No 107 of 1998 (NEMA) and the Environmental Impact Assessment (EIA) Regulations promulgated under the auspices of NEMA. These instruments do not explicitly or directly regulate climate change adaptation and mitigation. NEMA does, however, set out a number of principles that must be considered by a decisionmaker before granting or refusing an EA. The White Paper on the National Climate Change Response (White Paper) identifies the following as some of the principles fundamental to the achievement of South Africa's climate change response objective:

- intra- and inter-generational sustainability;
- the precautionary principle;

- the polluter pays principle; and
- sustainable development.

Sections 24O of NEMA and 18 of the EIA Regulations furthermore prescribe criteria to be taken into account by competent authorities when considering EA applications, which include:

- any environmental impacts or degradation likely to be caused if the EA is approved or refused; and
- any guidelines, departmental policies and management instruments adopted by the Minister or MEC (this would include the White Paper).

This framework serves as the basis upon which climate change considerations may be incorporated into the EA process. The decisions made in respect of the Thabametsi Power Project and the Aquila Steel iron-ore mine are therefore not due to any changes in law or regulation. Rather, they reflect how the decision-makers are starting to exercise their discretion in a manner that affords climate change more weight when considering whether to approve an EA.

In light of these decisions, developers applying for an EA would be well-advised to, where applicable, show that the risks and impact of climate change have been properly studied and/or considered.

Alecia Pienaar and Sandra Gore



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With licenses now being made available automatically, NPOs are far better placed to monitor and encourage enforcement proceedings against environmental law transgressors. The Department of Environmental Affairs (DEA) has made environmental licences available to the public automatically, without requiring the submission of a request under the Promotion of Access to Information Act (PAIA). The permits listed in the DEA's new notice published under s15 of PAIA include environmental authorisations, waste management licences, atmospheric emission licences, and biodiversity permits.

Environmental enforcement in South Africa has to a large extent been led by environmental non-profit organisations (NPOs). Previously, obtaining licenses from the DEA was a lengthy process, with the DEA not adhering to the time frames for providing documents. With licenses now being made available automatically, NPOs are far better placed to monitor and encourage enforcement proceedings against environmental law transgressors.

Sandra Gore





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